



Republic of the Philippines
PROVINCE OF SURIGAO DEL SUR
MUNICIPALITY OF CARRASCAL

Office of the Sangguniang Bayan



September 22, 2026

MR. EDGAR G. PEREZ II, J.D.

Provincial Secretary
Sangguniang Panlalawigan
Tandag City, Surigao del Sur

Sir:

Greetings of peace and goodwill!

We respectfully submit herewith **Ordinance No. 43, Series of 2026** entitled “AN ORDINANCE STRENGTHENING THE SECURITY OF ALL PUBLIC AND PRIVATE EDUCATIONAL INSTITUTIONS WITHIN THE MUNICIPALITY TO ENSURE THE SAFETY OF STUDENTS, TEACHERS, AND SCHOOL PERSONNEL TO THE INCREASING INCIDENCE OF JUVENILE-RELATED CRIMES, PROVIDING GUIDELINES FOR THE SCHOOL SECURITY MEASURES, AND FOR OTHER PURPOSES.”

Its contents are self-explanatory and the foregoing is duly transmitted for your review, evaluation, and appropriate action.

We trust that this will merit your kind consideration.

Very truly yours,

CHESTER A. AZARCON, J.D.
Secretary to the Sanggunian



Republic of the Philippines
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Office of the Sangguniang Bayan

EXCERPT FROM THE MINUTES OF THE 54TH REGULAR SESSION OF THE 12TH SANGGUNIANG BAYAN OF CARRASCAL, SURIGAO DEL SUR HELD ON SEPTEMBER 14, 2026 AT THE LEGISLATIVE SESSION HALL.

PRESENT:

HON. JESSIE JAMES T. VALLE

SB Member

Presiding Officer Pro Tempore

Regular Members

Hon. Keith Vincent P. Pimentel

Hon. Richard L. Hotchkiss

Hon. Oliver Han D. Villarosa

Hon. Chito O. Eliot

Hon. Arnel C. Sunico

Ex-Officio Members

Hon. Kidd Elijah P. Pebojot

- SK Federation President

ON OFFICIAL BUSINESS:

Hon. Datu Dennis H. Dagno

- IPMR

ON LEAVE:

Hon. Vicente H. Pimentel III

- Municipal Vice Mayor

Hon. John Angelo T. Arreza, CE

- SB Member

Hon. Romen R. Intano

- SB Member

Hon. Carmelita V. Correos

- LNMB

ORDINANCE NO. 43, SERIES OF 2026

“AN ORDINANCE STRENGTHENING THE SECURITY OF ALL PUBLIC AND PRIVATE EDUCATIONAL INSTITUTIONS WITHIN THE MUNICIPALITY TO ENSURE THE SAFETY OF STUDENTS, TEACHERS, AND SCHOOL PERSONNEL TO THE INCREASING INCIDENCE OF JUVENILE-RELATED CRIMES, PROVIDING GUIDELINES FOR THE SCHOOL SECURITY MEASURES, AND FOR THE OTHER PURPOSES.”

INTRODUCED BY:

HONORABLE OLIVER HAN D. VILLAROSA
HONORABLE JOHN ANGELO T. ARREZA, CE

“WHEREAS, Section 16, Article II of the 1987 Philippine Constitution provides that the State shall protect and advance the right of the people to a balanced and healthful ecology in accord with the rhythm and harmony of nature, and Section 13, Article II recognizes the vital role of the youth in nation-building and mandates the State to promote and protect their physical, moral, spiritual, intellectual, and social well-being;

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“WHEREAS, Section 17 of the 1987 Philippine Constitution declares that the State shall give priority to education, science and technology, arts, culture, and sports to foster patriotism and social progress and promote total human liberation and development;

“WHEREAS, Sections 16 and 458(a)(1)(vi) of Republic Act No. 7160, otherwise known as the Local Government Code of 1991, empower local government units to enact ordinances and adopt measures necessary to promote the general welfare, preserve peace and order, and protect the lives and property of their inhabitants;

“WHEREAS, Republic Act No. 9344, otherwise known as the Juvenile Justice and Welfare Act of 2006, as amended by Republic Act No. 10630, emphasizes the prevention of juvenile delinquency through community-based intervention, education, and coordination among government agencies, schools, parents, and local government units;

“WHEREAS, Republic Act No. 7610, otherwise known as the Special Protection of Children Against Abuse, Exploitation and Discrimination Act, recognizes the right of every child to protection from all forms of violence and abuse;

“WHEREAS, Republic Act No. 10627, otherwise known as the Anti-Bullying Act of 2013, requires educational institutions to adopt policies ensuring a safe learning environment for all learners;

“WHEREAS, the Local School Board, school administrators, parents, teachers, barangays, and law enforcement agencies share the responsibility of ensuring that educational institutions remain safe places for learning and child development;

“WHEREAS, there has been an increasing concern over incidents involving juvenile-related crimes, violence, bullying, theft, illegal drugs, gang activities, and other unlawful acts occurring within or in the vicinity of schools, thereby posing risks to the safety and security of students, teachers, school personnel, and visitors; and

“WHEREAS, it is necessary for the Municipality to establish uniform minimum security standards for all public and private educational institutions, strengthen coordination among schools, barangays, and the Philippine National Police, and institutionalize preventive measures to reduce criminal incidents and promote peace and order within school communities.

“ NOW THEREFORE ”

BE IT ORDAINED by the Sangguniang Bayan of the Municipality of Carrascal in a session assembled that:

SECTION 1. Title. This Ordinance shall be known as the *Municipal School Safety and Security Ordinance of 2026*.

SECTION 2. Declaration of Policy. It is the policy of the Municipality to promote and protect the welfare of children and the school community by ensuring that all educational institutions maintain a safe, secure, and orderly learning environment. The Municipality recognizes the increasing incidence of Juvenile-related crimes and the need to strengthen preventive security measures through cooperation among schools, parents, law enforcement agencies, barangays, and the local government.

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SECTION 3. Coverage. This Ordinance shall apply to all public and private elementary schools, secondary schools, colleges, universities, vocational schools, and learning institutions operating within the territorial jurisdiction of the municipality.

SECTION 4. Objectives. The Ordinance aims to:

- a) Protect students, teachers, school personnel, and visitors from threats to their safety and security;
- b) Prevent juvenile delinquency within and around school premises;
- c) Strengthen coordination among schools, barangays, the Philippine National Police (PNP), the Municipal Social Welfare and Development Office (MSWDO), the Municipal Disaster Risk Reduction and Management Office (MDRRMO), and other concerned agencies;
- d) Establish minimum safety and security standards for educational institutions; and
- e) Promote a culture of safety, vigilance, peace, and crime prevention within school communities.

SECTION 5. Definition of Terms. For purposes of this Ordinance, the following terms shall be understood as follows:

- a) **School** – Refers to any public or private elementary school, secondary school, college, university, vocational school, or other learning institution covered by this Ordinance;
- b) **School Premises** – Refers to the buildings, grounds, facilities, and other areas owned, leased, occupied, or otherwise used by a school for educational, administrative, recreational, or related purposes;
- c) **School Safety and Security** – Refers to the measures, policies, procedures, and activities undertaken to protect students, teachers, school personnel, visitors, and school property from threats, hazards, violence, crime, and other risks;
- d) **School Safety and Security Committee** – Refers to the committee organized by each covered school to oversee and support the implementation of school safety and security measures and to formulate and implement the Annual School Safety and Security Plan;
- e) **School Security Personnel** – Refers to security guards, school watchmen, or other personnel designated or authorized by the school to perform security-related functions within or around school premises;
- f) **School Security Measures** – Refers to the physical, administrative, operational, and preventive measures implemented by a school to maintain safety and security within and around its premises;
- g) **Juvenile-Related Crimes** – Refers to offenses or unlawful acts involving children in conflict with the law, whether as alleged offenders, victims, or persons otherwise involved in incidents covered by applicable laws;
- h) **School-Related Incident** – Refers to any event, occurrence, threat, or act that affects or may affect the safety, security, welfare, or property of students, teachers, school personnel, visitors, or the school community; and

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- i) **Annual School Safety and Security Plan** – Refers to the annual plan prepared by the School Safety and Security Committee identifying the safety and security risks, preventive measures, response procedures, activities, and other interventions to be implemented by the school.

SECTION 6. Minimum School Safety and Security Measures. All covered educational institutions shall implement the following minimum-security measures, subject to the nature, size, capacity, and available resources of the institution, including:

- a) Installation of functional CCTV cameras covering school entrances, exit, hallways, and other strategic areas;
- b) Employment or designation of trained and security guards or school security personnel during school hours;
- c) Provision of handheld metal detector for security guards on duty;
- d) Establishment of a visitor registration and identification system;
- e) Controlled access to school premises through designated entry and exit points;
- f) Installation of adequate perimeter fencing, gates, and lighting;
- g) Conduct of regular emergency drills and security awareness programs; and
- h) Immediate reporting of criminal incidents to PNP and the Municipal government.

SECTION 7. School safety and Security Committee. Every school shall organize a School Safety and Security Committee composed of:

- a) School Head (Chairperson)
- b) Designated Security Officer
- c) Faculty Representatives
- d) School Parent-Teacher Association Representatives
- e) Student Representatives (For secondary schools and higher education)
- f) Barangay Representatives
- g) Representative from the MSWDO; and
- h) PNP Representatives (as adviser)

The Committee shall formulate and implement the **Annual School Safety and Security Plan**.

SECTION 8. Coordination and Collaboration with Concerned Stakeholders. The following offices, agencies, schools, and other concerned stakeholders shall have the following roles in the implementation of this Ordinance:

- 1) **Local Government Unit (LGU).** The Local Government Unit of Carrascal shall provide the necessary appropriations, resources, and assistance subject to the availability of funds and existing budgeting, accounting, auditing, and procurement laws, rules and regulations.

- 2) **Municipal Police Station (PNP).** The Municipal Police Station shall:
 - a. Conduct or facilitate capability-enhancement training for school watchmen, BPAT members, CVO personnel, and other individuals performing security-related functions in schools and communities;
 - b. Conduct or facilitate security assessments of school premises and recommend appropriate security measures;
 - c. Provide assistance during emergencies, security threats, and other incidents affecting school safety and security; *and*
 - d. Maintain police visibility in and around school premises, as necessary.
- 3) **Barangay Governments.** The Barangay shall:
 - a. Coordinate with the LGU, PNP, schools, and other stakeholders in maintaining school safety and security;
 - b. Monitor and report security concerns and incidents; *and*
 - c. Facilitate the deployment of at least two (2) trained BPAT or CVO personnel in every school, subject to availability of personnel and resources.
- 4) **Public and Private Schools.** Covered Public and Private Schools shall:
 - a. Implement appropriate security measures;
 - b. Coordinate with concerned agencies on security concerns and incidents;
 - c. Promptly report threats or incidents; *and*
 - d. Promote the cooperation of school personnel, students, and parents or guardians in maintaining school safety and security.
- 5) **Municipal Social Welfare and Development Office (MSWDO).** The MSWDO shall provide appropriate social welfare services, intervention, counseling, assessment, referral, and assistance to students and families involved in school-related incidents or cases.
- 6) **Parents and Guardians.** Parents and Guardians shall:
 - a. Cooperate with schools and concerned agencies in addressing security concerns and school-related incidents;
 - b. Participate in prevention and awareness activities; *and*
 - c. Provide appropriate guidance and support to their children.

SECTION 9. Prohibited Acts. The following are prohibited within school premises and within a radius of one hundred (100) meters thereof:

- a) Carrying deadly weapons without lawful authority;
- b) Selling or possessing illegal drugs;
- c) Acts of bullying, harassment, intimidation, or violence;
- d) Trespassing with intent to threaten, or commit criminal acts;
- e) Vandalism and destruction of school property; *and*
- f) Any act constituting a criminal offense under existing laws.

SECTION 10. Penalties. Without prejudice to prosecution under applicable national laws, any person who violates any provision of this Ordinance shall, upon conviction, be subject to the following penalties, as may be applicable:

- a) **First Offense** – A fine of One Thousand Pesos (**₱1,000.00**) and/or community service, as may be imposed by the court in accordance with law;
- b) **Second Offense** – A fine of One Thousand Five Hundred Pesos (**₱1,500.00**) and/or such other penalty as may be imposed by the court in accordance with applicable law; and
- c) **Third and Subsequent Offenses** – A fine of Two Thousand Five Hundred Pesos (**₱2,500.00**) and such other penalty as may be imposed by the court in accordance with applicable law.

SECTION 10.1. Minor Offenders. If the offender is a minor, the proceedings shall be governed by Republic Act No. 9344, otherwise known as the *Juvenile Justice and Welfare Act of 2006*, as amended. Appropriate diversion, intervention, rehabilitation, and other measures shall be undertaken in accordance with applicable laws, rules, and regulations.

Note: *The penalties provided under this Ordinance shall not be construed to amend, modify, diminish, or supersede any penalty or sanction prescribed under national laws. Where the act or omission constitutes an offense punishable under applicable national laws, the appropriate proceedings and penalties shall be governed by such laws, rules, and regulations.*

SECTION 11. Implementing Rules and Regulations (IRR). Within thirty (30) days from the effectivity of this Ordinance, the Municipal Mayor, through the appropriate municipal offices and in coordination with the PNP, DepEd, MSWDO, barangays, schools, and other concerned stakeholders, shall formulate and issue the necessary Implementing Rules and Regulations (IRR) to ensure the effective implementation of this Ordinance.

The IRR shall, among others, provide for:

- a) The roles and responsibilities of concerned offices, agencies, schools, and stakeholders;
- b) The procedures for coordination, reporting, and response to school-related incidents;
- c) A clear and defined referral mechanism between schools and concerned government agencies, particularly the PNP and MSWDO;
- d) Guidelines for the deployment and coordination of school watchmen, BPAT, CVO, and other security personnel; and
- e) Other procedures and guidelines necessary for the effective implementation of this Ordinance.

SECTION 12. Information and Education Campaign. The Municipal Government, through the Municipal Social Welfare and Development Office (MSWDO), Municipal Local Government Operations Office (MLGOO), and Philippine National Police (PNP), shall conduct information and education campaigns to promote awareness and understanding of school safety and security measures and encourage the participation of schools, parents, students, and other concerned stakeholders in their implementation.

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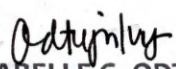
SECTION 13. Separability Clause. If any provision of this Ordinance is declared unconstitutional or invalid, the remaining provisions shall remain in full force and effect.

SECTION 14. Repealing Clause. All ordinances, resolutions, executive orders, rules, and regulations inconsistent with this Ordinance are hereby repealed or modified accordingly.

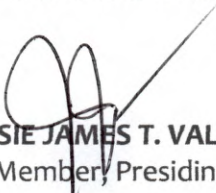
SECTION 15. Effectivity. This Ordinance shall take effect *fifteen* (15) days after its publication in a newspaper of local circulation, or posting in at least *three* (3) conspicuous places within the Municipality, in accordance with Republic Act No. 7160, otherwise known as the *Local Government Code of 1991*.

ENACTED this 14th day of September, 2026 at the Municipality of Carrascal, Province of Surigao del Sur.

CERTIFIED TRUE AND CORRECT:


IVY YSABELLE G. ODTUJAN
Administrative Officer I (Records Officer I)

**ATTESTED AND CERTIFIED
TO BE DULY ADOPTED:**


JESSIE JAMES T. VALLE
SB Member, Presiding Officer Pro Tempore

APPROVED:


JOSEPH L. URGEL
Municipal Mayor

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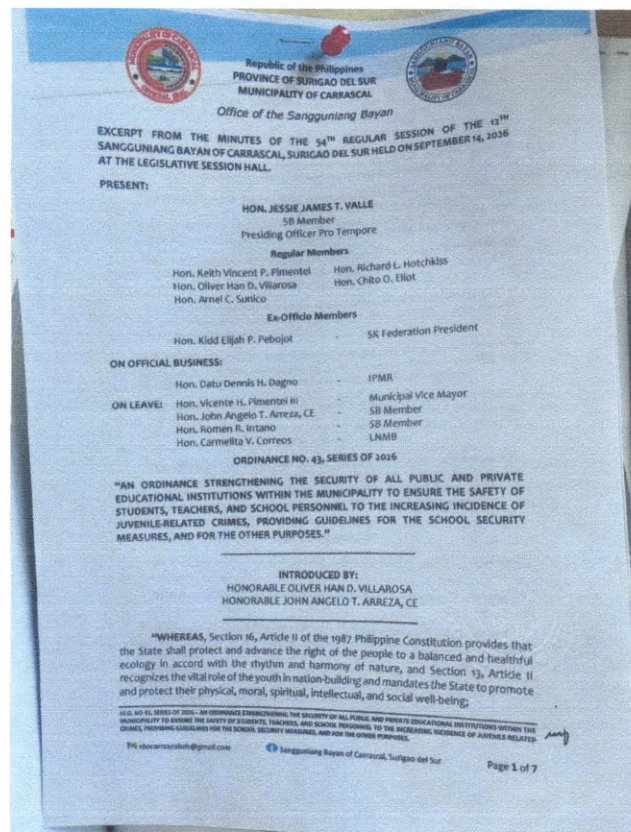


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OFFICE OF THE SANGGUNIANG BAYAN

CARRASCAL PUBLIC MARKET





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OFFICE OF THE SANGGUNIANG BAYAN

CARRASCAL TERMINAL

